

# An economic imperative for growth

Accelerating growth and prosperity in Minnesota

Real GDP per capita annual growth rate (2019-2024)

**+1.0%**Ranked 38<sup>th</sup>

Growing Minnesota's workforce

Total civilian labor force annual growth rate (2019-2024)

+0.2% Ranked 40<sup>th</sup>

Delivering better value - not just higher costs

Net domestic migration (2020-2024)

-47,900 Ranked 41<sup>st</sup>



# 2026 BUSINESS BENCHMARKS REPORT

An economic imperative for growth

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#### 2026 BUSINESS BENCHMARKS REPORT

An economic imperative for growth



# Minnesota's economy - and our future - stand at a crossroads.

For generations, Minnesota's private sector has powered a remarkable story of innovation, productivity and prosperity.

Our diverse industries, global companies and highly skilled workforce have long-positioned us among the top states for quality of life and economic strength. But we cannot rely on an idea of our success from 50 years ago to carry us into the future.

The data are clear: Minnesota's economy is no longer keeping pace with the nation. Our state has fallen behind on nearly every measure of growth. From 2019 to 2024, Minnesota ranked 33<sup>rd</sup> in GDP growth, 39<sup>th</sup> in job growth, 40<sup>th</sup> in labor force growth and 46<sup>th</sup> in growth of (real median)

household income. Meanwhile, more people are leaving our state than moving here.

These trendlines matter. They affect the competitiveness of our employers, the livelihoods of our employees and the vitality of

# Minnesota slid from the middle of the pack to the back third of states in key growth indicators this decade

Minnesota's economic performance over past two business cycles: Rank among states (1 = best)

	Previous business cycle (2007-2019)	Current business cycle (2019-2024)
GDP growth	18th	<b>33rd</b>
Job growth	20th	<b>39th</b>
Labor force growth	22nd	40th
Per capita income growth	25th	33rd
Growth in median household income	21st	46th

Sources: Bureau of Economic Analysis (GDP and per capita income), Bureau of Labor Statistics (job growth and labor force growth), U.S. Census Bureau (real median household income)



our communities. A growing economy isn't just about statistics – it's about opportunity. Growth fuels higher wages, stronger businesses and the resources that sustain quality of life for everyone who calls Minnesota home.

That is why the Minnesota Chamber is leading a statewide effort around **Minnesota's economic imperative for growth** – a call to action for employers and policymakers to confront the barriers holding us back and work together to restore growth and competitiveness.

At the heart of this effort there are three key measurements that define our state's path forward:

# **GDP per capita: Accelerating growth and prosperity in Minnesota**

For decades, Minnesota outperformed the nation in output per person – a measure that reflects both productivity and standard of

living. But that advantage has eroded. Over the past decade, Minnesota's per capita GDP grew at just 1.0% annually, compared to 1.8% nationally.

Why does this matter? Per capita growth is the most direct measure of prosperity. It reflects how much value we're creating for every person in the economy – driving wages, Minnesota's economy is no longer keeping pace with the nation.

consumption and investment. Slower growth means declining competitiveness and reduced opportunity.

#### Labor force growth: Growing Minnesota's workforce

Minnesota's workforce has long been one of our greatest strengths: highly educated, productive and deeply committed. But it is shrinking relative to demand. The state's labor force has grown by only 0.2% annually since 2019, and today there are nearly two job openings for every job seeker.

This tight labor market not only constrains growth, but it limits production and weakens overall competitiveness. The causes are structural – an aging population, declining birth rates and slowing labor participation.

# Net domestic migration: Delivering better value — not just higher costs

Perhaps the most pressing long-term challenge is Minnesota's migration trend. For 20 of the past 24 years, more people have left our state than moved here. From 2020 to 2024, Minnesota ranked 41st in net domestic migration, losing nearly 48,000 residents to other states

This is not inevitable. In the 1990s, Minnesota was a net attractor of people. Rising costs and regulatory burdens are moving those opportunities and people elsewhere.

#### The time is now

Minnesota's future is not predetermined. We still possess extraordinary strengths: world-class companies, a talented workforce and an enduring spirit of innovation. But we must look past our legacy of strength to what's really holding us back today.

The Minnesota Chamber of Commerce is committed to leading this effort – mobilizing the private sector, informing policymakers and Minnesotans with data, and driving practical solutions that restore our economic momentum.

Growth is the difference between opportunity and stagnation. Between retaining our next generation of talent or watching it leave. Between being a state that competes and one that falls behind.

This is Minnesota's economic imperative for growth. The time to act is now.

Doug Loon President and CEO,

Minnesota Chamber of Commerce



#### **Key measurement:**

## **Growth in Gross Domestic Product** (GDP) per capita

#### What is it and why is it important?

Healthy economic growth rates propel prosperity and living standards. GDP per capita is the broadest and most common measurement of living standards correlated with wages and incomes, productivity, access to goods and services, and overall quality of life.

For business owners, this is the growth of your potential market. Customers have more spending power and businesses sell more goods and services. A growing GDP increases investor confidence, keeping capital flowing into companies and supporting startups. It also indicates that innovation and productivity is growing, essential drivers for increasing incomes and opportunities for employees. Further, growing the economic pie would alleviate the state's near-term fiscal challenges. Faster economic growth would raise revenues without raising tax rates, which are already higher than other states.

GDP growth in isolation doesn't tell the whole story. The pace of growth matters in comparison to other states. If Minnesota's GDP growth is slower than its peers and the national average, it indicates that incomes,

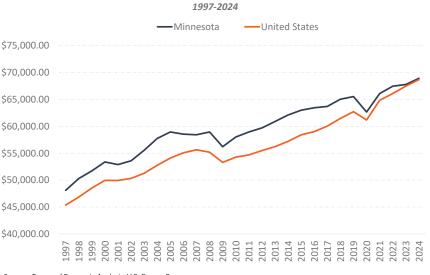
investments and living standards are increasing faster in other states than in Minnesota.

### What are the trends in Minnesota's per capita economic output over time?

For decades, Minnesota outperformed much of the nation when it came to economic strength. Back in 2004, the state's economy produced about 9% more value per person than the national average – ranking among the top 10 states in output.

# Minnesota had above-average per capita GDP for decades, but slow economic growth erased that advantage by 2024

Real GDP per capita: Minnesota and United States



Sources: Bureau of Economic Analysis, U.S. Census Bureau



But over the past decade, that edge has steadily slipped. From 2014 to 2024, Minnesota's economy grew by about 1% per person per year, while the national average grew nearly twice as fast, at 1.8%. That may not sound like a dramatic difference, but over time it adds up, enough for the rest of the country to nearly catch up. By 2024, Minnesota's per-person economic output was just barely above the U.S. average.

Output per person is closely tied to income. As the economy's pace has slowed, Minnesotans' income growth has slowed, too. Minnesotans earn slightly more than the national average now, but that advantage – once a point of pride – has faded year after year.

#### What drives GDP growth?

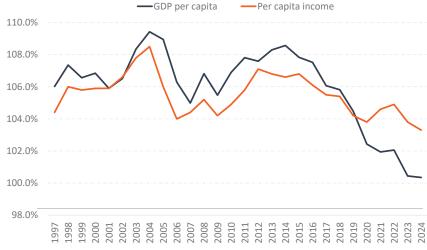
At its core, growth comes down to how
much a state's economy can produce with
the available time and resources. The biggest
factor is productivity – how much value
workers and businesses create in each hour of work. Productivity
reflects how well a state turns talent, innovation and investments
into economic value. Minnesota has a lot of strengths in this area,
but also serious challenges slowing momentum.

#### What's working in Minnesota's favor

- Educated and skilled workforce: Minnesota ranks among the top ten states in the share of adults (25 and older) with at least a bachelor's degree and with an associate or higher a strong foundation for innovation, productivity and long-term growth.
- **Innovation and entrepreneurship:** Minnesota produces the 5<sup>th</sup>-highest number of patents per capita in the nation and has seen a notable uptick in new business creation since 2020.
- Concentration of headquarters and industry strength:
   Minnesota has 17 Fortune 500 headquarters, the largest
   concentration of "management of companies" jobs in the
   U.S. and leads in key areas such as life sciences and food and
   agriculture innovation.
- Emerging opportunities in advanced sectors: Minnesota is well-positioned to attract investment in fast-growing sectors such as data centers, semiconductors, critical minerals and clean technologies industries that will help define the next generation of economic growth.

# GDP per capita and per capita incomes are correlated. As economic growth has slowed, so has income growth in Minnesota.

Minnesota per capita income and GDP as a share of U.S. levels (U.S. = 100%)



Sources: Bureau of Economic Analysis, U.S. Census Bureau

#### What's holding us back

- Innovation momentum is slowing: Minnesota remains innovative, but the pace has declined. Patent activity has dropped since 2014, ranking Minnesota 47<sup>th</sup> in patent growth over the last decade. Research and Development (R&D) output ranks 16<sup>th</sup> nationally, but R&D growth slipped to 45<sup>th</sup> in R&D between 2016 and 2021.
- Lagging tech growth: The state's tech sector continues to expand more slowly than most, ranking 44th in tech job growth in 2024.
- Business climate challenges that limit investment:

  Employers cite serious and growing concerns about

  Minnesota's tax and regulatory environment discouraging
  investment. The state ranks 44th for overall tax

  competitiveness, with the 2nd highest corporate rate and 6th
  highest personal income tax rate. According to a survey from
  Enterprise Minnesota, over half of manufacturers 53% –
  report that the business climate is worsening, particularly due
  to new labor mandates. This is echoed by focus groups and
  surveys of Chamber members.
- Education and workforce readiness: Minnesota's next generation is facing skills gaps. Reading and math scores have dropped sharply, and the state ranks 49th in high schools offering computer science and 44th in college graduates earning STEM degrees a warning sign for future competitiveness.



#### **Key measurement:**

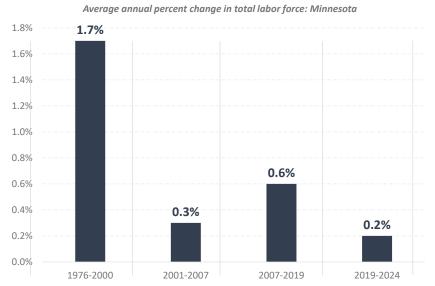
#### **Growth in total labor force**

What is it and why is it important? Growth in the labor force determines how fast employers can add jobs and increase production of goods and services. To business owners, it's also a reflection of economic momentum, signaling when it's time to plan expansions or investment.

Minnesota businesses have consistently reported challenges finding available workers over the past decade, making it harder for them to grow and expand in the state. The shortage of available talent has broad consequences, constraining growth in vital sectors such as housing construction, child care and health care services.

Growth alone isn't enough; it matters how much Minnesota's labor force grows relative to other states. Capital, talent and innovation are mobile, and businesses will gravitate to where both workforce and opportunity are expanding.

#### Minnesota's labor force growth has flattened in recent years



Sources: Bureau of Labor Statistics, DEED



### What are the trends in Minnesota's labor force over time?

Minnesota's labor force grew steadily for decades, expanding by about 1.7% per year from 1976 to 2000. Since then, growth has slowed dramatically, and the challenge has deepened in recent years. Between 2019 and 2024, the state only added 24,701 workers, an average increase of just 0.2% annually.

Nearly 90,000 people left the labor force in the first year of the pandemic, as retirements accelerated and many stepped away for other reasons. While the trend has improved since 2021 and Minnesota is again adding workers, the pace still falls short of meeting employer demand. As of 2025, there continued to be nearly two job openings for every one job seeker.

# What impacts labor force growth and what are Minnesota's opportunities to accelerate growth?

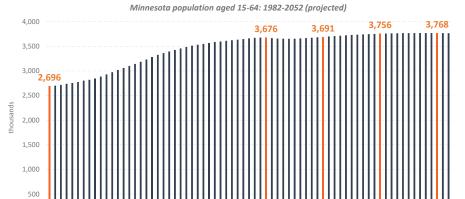
Labor force growth is influenced by a combination of growth in the number of working-age adults (population growth) and the share of the adults participating in the workforce (labor force participation rates). A combination

of population growth and removing barriers for individuals on the economic sideline can help address workforce shortages.

# What's working in Minnesota's favor

• Expanding participation among underrepresented groups: While workforce participation rates remain uneven across demographic groups, Minnesota has seen encouraging progress in recent years. Labor force participation among working-age people of color has risen by more than 11 percentage points since 2011 – from 62.4% to 73.5% in 2024. Similarly, participation among individuals with disabilities increased by 11 points between 2012 and 2023, reaching a record high of 60%.

# Working age population expected to plateau in coming decades



Sources: S&P Global (formerly IHS Markit)

Capital, talent and innovation are mobile, and businesses will gravitate to where both workforce and opportunity are expanding. • Immigration: Positive international migration has helped sustain population and labor force growth in Minnesota in the first quarter of the century. This impact has only increased in recent years, with 94% of Minnesota's net population growth coming from immigration from 2020-2024. The state's foreign-born labor force grew by 41% since 2010, compared to just 4% for U.S.-born Minnesotans.

#### What's holding us back

- Aging population and declining birth rates: As Minnesota's baby boomer generation continues to retire, fewer young adults are entering the workforce to replace them. Declining birth rates have led to smaller incoming generations, creating one of the main factors behind the state's slowing labor force growth over time.
- High labor force participation leaves little room for expansion: Minnesota already ranks among the top states for labor force participation 6<sup>th</sup> in the nation in 2025. Nearly 80% of working-age adults (aged 16-64) are either employed or actively seeking work. Because participation is already so high, there is a relatively small pool of working-age adults still on the sidelines.
- Challenges retaining and attracting residents: Despite strong international migration, Minnesota has consistently lost residents to other states since 2000 (see next section). Looking ahead, shifts in federal immigration policy may further slow international migration, putting additional pressure on the state's future labor supply.



#### **Key measurement:**

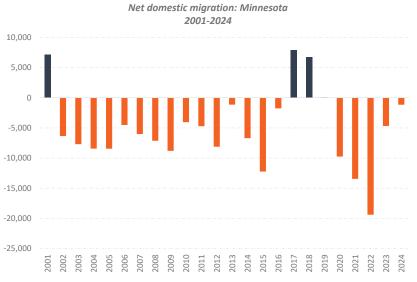
#### **Net domestic migration**

What is it and why is it important? Net domestic migration measures the

number of U.S. residents moving to Minnesota compared to the number of Minnesotans moving to other states. Positive net domestic migration matters for two key reasons. First, it directly affects the size of Minnesota's population and workforce. Second, it serves as a barometer of the state's overall attractiveness – showing where people choose to live, work and build their futures.

People "vote with their feet." When they choose to move from one state to another, they make a real-world judgment about where opportunity, affordability and quality of life are strongest. If they are moving away, it could suggest that they see better job prospects and a better cost of living elsewhere. Competitiveness factors – such as affordability – are likely to affect where people choose to move.

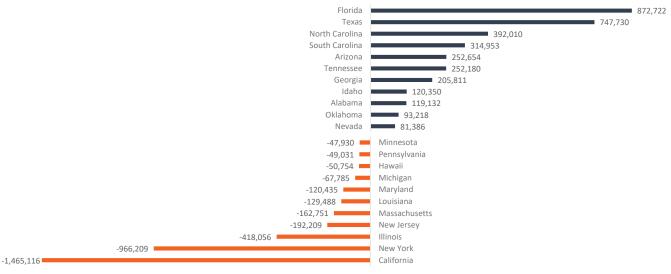
Minnesota experienced negative net domestic migration in 20 of the past 24 years, with losses accelerating this decade.





#### Minnesota ranks 41st in net domestic migration this decade





Sources: U.S. Census Bureau, population estimates

#### What are the trends in Minnesota's net domestic migration?

While Minnesota attracted new residents throughout the 1990s, the trend has reversed in recent decades. The state has experienced negative net domestic migration in 20 of the past 24 years, with losses deepening in the early 2020s. Since 2001, nearly 123,000 more people have left Minnesota than moved in. Between 2020 and 2024 alone, the state saw a net loss of 47,930 residents to other parts of the country, ranking 41st among states. Encouragingly, those losses have begun to stabilize, with migration outflows moderating in 2023 and 2024.

According to several measurements, Minnesota's taxes have grown faster than perceived value. For example, states' tax competitiveness rankings were positively correlated with net domestic migration outcomes from 2020 to 2024, with migration flowing to lower tax states.

#### What's working in Minnesota's favor

- Minnesota's quality of life is a powerful draw: Minnesota often finds itself near the top of the list for a variety of indicators related to education, health care and outdoor amenities. These qualities are meaningful "pull factors" that draw people to Minnesota and retain them once they're here.
- Innovative companies draw talent from around the U.S. and the world: Minnesota's industry-leading companies, along with its strong college and university system, help draw skilled workers from across the nation and around the globe.

#### What's holding us back

- Limited housing and child care driving up costs:
   Minnesota faces a well-documented shortage of housing
   units, constraining the state's ability to accommodate new
   residents. This challenge is compounded by ongoing child
   care shortages, as rising costs and regulatory burdens
   make it difficult to expand capacity in both sectors.
- Losing young talent to other states: According to a 2024 report from the Minnesota State Demographic Center, Minnesota experiences a net loss of about 8,300 collegeage students to other states each year. While some return after graduation, their numbers fall short of offsetting the initial outflow a trend with long-term implications for the state's talent pipeline.
- Minnesota's cost of living is higher than neighboring states: Compared to nearby states, Minnesotans face higher overall taxes and living expenses. Because most people who move across state lines relocate within the region, these cost differences have an outsized impact on migration patterns. Minnesota's cost of living ranks 19th highest in the nation, while neighboring states rank much lower Iowa (44th), North Dakota (45th) and South Dakota (48th).





380 St Peter St Suite 1050, St Paul, MN 55102 mnchamber.com







